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FM SECSTATE WASHDC

TO ALL EAST ASIAN AND PACIFIC DIPLOMATIC POSTS

AMCONSUL HONG KONG

CINCPAC

AMEMBASSY SUVA BY POUCH

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E. O. 11652: DECONTROL 4/20/73

TAGS: APUB, PFOR, XC, XE, XP, XU

SUBJECT: SECRETARY' S FOREIGN POLICY REPORT: EA SECTION
CINCPAC FOR POLAD

1. SECRETARY' S FOREIGNPOLICY REPORT WILL BE RELEASED
PUBLICLY APRIL 19,1973. YOU WILL BE RECEIVING BY WIRELESS
FILE TEXT OF SECRETARY' S INTRODUCTORY CHAPTER AND ALL
MATERIAL IN EACHAPTER EXCEPT FOR INDIVIDUAL COUNTRY
SECTIONS. LATTER WILL BE SENT YOU BY SEPARATE TELEGRAM;
HIGHLIGHTS EA INTRODUCTION ARE SUMMARIZED BELOW. YOU WILL
BE RECEIVING BY AIR POUCH SEVEN COPIES OF ENTIRE REPORT,
MOST OF WHICH SHOULD BE USED FOR REPRESENTATIONAL PURPOSES.

2. USIS OFFICERS ARE BEING ASKED TO SEEK MAXIMUM ATTEN-
TION FOR REPORT, AND EMBASSY IS REQUESTED TO ASSIST IN
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THIS EFFORT AND TO REPORT LOCAL OFFICIAL AND PUBLIC REACTION.

3. LESSENING TENSIONS. INTRODUCTION TO EA CHAPTER PROVIDES BRIEF SUMMARY OF US POLICIES IN ASIA DURING 1972 AS WELL AS PRINCIPAL DEVELOPMENTS IN REGION DURING PAST YEAR. STRESS IS LAID ON LESSENING TENSIONS IN AREA AND FACT THAT REGION HAS MOVED CLOSER TOWARD A THRESHOLD OF PEACE AND STABILITY IT HAS NOT KNOWN SINCE WORLD WAR II. REPORT NOTES " INITIATIVES AND POLICIES OF THE UNITED STATES HAVE PLAYED AN IMPORTANT PART IN BRINGING ABOUT THESE CHANGES." BASIC CONCEPTS GOVERNING OUR POSITION HAVE BEEN NIXON

DOCTRINE AND FACT THAT US HAS DEEP INTEREST IN PACIFIC AREA AND IS DETERMINED TO REMAIN A PACIFIC POWER.

4. REPORT OUTLINES US ENDEAVORS WITHIN THIS FRAMEWORK TO BRING ABOUT AN ERA OF NEGOTIATION AND UNDERSTANDING IN OUR RELATIONS IN EA REGION: THE LONG EFFORTS TO ACHIEVE A JUST SETTLEMENT IN INDOCHINA, CULMINATING IN THE AGREEMENT OF JANUARY 27 ON ENDING THE WAR AND RESTORING PEACE TO VIET- NAM; THE TRANSFORMATION OF OUR RELATIONSHIP WITH PEKING AND THE TRIP BY THE PRESIDENT TO CHINA EARLY IN 1972. SHANGHAI COMMUNIQUE ISSUED AT END OF THAT VISIT ESTABLISHED BASIC FRAMEWORK FOR US- PRC RELATIONS. MORE- OVER, DURING YEAR WE HAVE BEEN WORKING TO STRENGTHEN AND MATURE OUR IMPORTANT, FUNDAMENTAL RELATIONSHIP WITH JAPAN.

5. OTHER EXAMPLES OF LESSENING TENSIONS IN AREA INCLUDE THE CEASE- FIRE AGREEMENT IN LAOS; EMERGENCE OF THE PRC INTO WORLD COMMUNITY; TALKS BEGUN BETWEEN SOUTH AND NORTH KOREA; INTEREST OF JAPAN AND USSR IN WORKING OUT A FORMAL END TO THEIR HOSTILITIES IN WORLD WAR II AND EFFORTS BY SEA STATES TO ESTABLISH LONG- TERM SECURITY IN THE REGION.

6. FUTURE PROBLEMS. WHILE 1972 SAW EXTRAORDINARY PROGRESS TOWARD PEACE IN ASIA, REPORT POINTS OUT THAT DIFFICULT PROBLEMS REMAIN FOR FUTURE. AMONG ISSUES NOTED ARE IMPLEMENTATION OF PEACE IN VIET- NAM AND UNDERTAKING EFFECTIVE PROGRAM OF RECONSTRUCTION IN INDOCHINA; NEED TO DAMPEN EXTERNALLY SUPPORTED INSURGENCY IN SEA; NECESSITY OF WORKING OUT A MORE BALANCED ECONOMIC RELATIONSHIP WITH LIMITED OFFICIAL USE

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JAPAN AND THE OVERRIDING REQUIREMENT FOR US TO MAINTAIN

CONSTRUCTIVE AND VIGOROUS POLICIES AS PART OF COMMON EFFORT WITH ITS FRIENDS AND ALLIES TO PROVIDE FOR SECURITY AND DEVELOPMENT OF AREA AND PEOPLE.

7. NIXON DOCTRINE. INTRODUCTION TO EA SECTION STRESSES CONTINUING APPLICABILITY OF NIXON DOCTRINE, NOTING THAT THIS CONCEPT HAS PROVIDED MEANS TO ADJUST LEVEL OF US INVOLVEMENT AND RESPONSIBILITIES IN EAST ASIA TO ONE WHICH BETTER FITS OUR PRESENT INTERESTS AND CAPABILITIES, BUT WITH NO WEAKENING OF OUR COMMITMENTS. AT SAME TIME DOCTRINE HAS ENCOURAGED GREATER DEGREE OF SELF RELIANCE IN MANY EA COUNTRIES AND PROVIDED STRONG IMPETUS TO DEVELOPMENT OF REGIONAL COOPERATION.

8. REGIONALISM. REGIONAL DEVELOPMENTS IN ASIA AND PACIFIC ARE CONSIDERED BRIEFLY AND REPORT DESCRIBES ACHIEVEMENT OF NEW LEVEL OF REGIONAL COOPERATION AND CONSULTATION IN 1972.

IN FIELD OF SECURITY COOPERATION REPORT NOTES STATEMENT BY SECRETARY TO 17 TH SEATO COUNCIL MEETING THAT REGIONAL PACTS REMAIN IMPORTANT TO US BECAUSE OF NECESSITY FOR STABILITY IN A TIME OF CHANGE." NEW GOVERNMENTS OF AUSTRALIA AND NEW ZEALAND HAVE REITERATED THEIR SUPPORT OF ANZUS AS FUNDAMENTAL TO THEIR SECURITY ARRANGEMENTS BUT HAVE INDICATED THAT NATURE THEIR PARTICIPATION IN SEATO AND FIVE POWER DEFENSE ARRANGEMENT FOR MALAYSIA - SINGAPORE AREA MIGHT BE CHANGED ON BASIS OF CONSULTATIONS AMONG THE MEMBERS. REPORT STATES US CONTINUES TO STAND BY ITS COMMITMENTS TO ASIAN FRIENDS AND ALLIES WITHOUT EXCEPTION, INCLUDING ITS BILATERAL COMMITMENTS TO JAPAN, KOREA, THE ROC AND THE PHILIPPINES.

9. IN FIELD OF ECONOMIC AND POLITICAL COOPERATION REPORT NOTES, INTER ALIA, THAT ONE OF MOST ACTIVE BODIES IN REGION WAS ASEAN WHOSE FOREIGN MINISTERS MET TWICE DURING YEAR TO DISCUSS BROAD RANGE OF COMMON CONCERNS. AMONG THESE WAS ASEAN KUALA LUMPUR DECLARATION OF 1971 FORMULATING A PLAN FOR A ZONE OF PEACE, FREEDOM AND NEUTRALITY IN SEA. IN LANGUAGE SIMILAR TO PRESIDENT LIMITED OFFICIAL USE

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NIXON'S 1971 ANNUAL REVIEW OF FOREIGN POLICY, SECRETARY'S REPORT DESCRIBES US POSITION ON THE ASEAN NEUTRALITY PROPOSAL IN FOLLOWING TERMS: "... THAT THE ASEAN MEMBER STATES ALSO RECOGNIZE THAT MUCH REMAINS TO BE DONE BEFORE SUCH AN OBJECTIVE CAN BE REALIZED; THE SECURE

INDEPENDENCE OF SOVEREIGN SOUTHEAST ASIAN NATIONS IS ITS
ESSENTIAL PRECONDITION."

10. FINALLY, THE INTRODUCTION TO THE EA CHAPTER NOTES
US PARTICIPATION IN OR CONTRIBUTION TO VARIOUS REGIONAL
ECONOMIC ORGANIZATIONS. THESE INCLUDE ECAFE, THE ADB,
THE MEKONG COORDINATING COMMITTEE AS WELL AS
FINANCIAL CONSULTATIVE GROUPS AND CONSORTIA FOR
INDONESIA, KOREA, THAILAND AND THE PHILIPPINES. THESE
HAVE PROVED SUCCESSFUL IN MULTILATERAL BURDEN SHARING
AND ECONOMIC COOPERATION.

ROGERS

NOTE BY OCT: POUCHED TO SUVA.

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